

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 ADP-00 AF-10 ARA-11 NEA-10 RSC-01

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PA-03 PRS-01 SS-15 USIA-12 OMB-01 TRSE-00 INT-08

IOE-00 RSR-01 /156 W

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TO SECSTATE WASHDC PRIORITY 8632

INFO AMEMBASSY CANBERRA

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

CINCPACREP GUAM UNN

C O N F I D E N T I A L USUN 2436

CINCPACREP GUAM FOR STATUS LNO TRENT

E. O. 11652: GDS

TAGS: TQ UN

SUBJ: 40 TH SESSION OF TRUSTEESHIP COUNCIL: ACTION ON TTPI

REF: USUN 2335

SUMMARY: RECENTLY CONCLUDED 40 TH SESSION TRUSTEESHIP COUNCIL FOCUSED ON MICRONESIAN FUTURE STATUS BUT WAS MUCH LESS CRITICAL OF US ROLE THAN WE EXPECTED. THREE WESTERN MEMBERS ACCEPTED WITH VARYING DEGREES OF ENTHUSIASM REALITY THAT MARIANAS WOULD HAVE SEPARATE STATUS. FINAL REPORT OF TC, WHILE NOT COMPLETELY SATISFACTORY, TO LARGE EXTENT ACCOMMODATES OUR NEEDS AND, IN FUTURE STATUS SECTION, REPRESENTS CONSIDERABLE IMPROVEMENT OVER ORIGINAL FRENCH DRAFT. ACTION REQUESTED: WE RECOMMEND THAT VERY WARM THANKS BE EXTENDED TO AUSTRALIANS AND BRITISH FOR THEIR CO-OPERATION AND SOMEWHAT Milder DEGREE OF APPRECIATION BE PASSED ON TO FRENCH.

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1. WHILE ISSUES RELATING TO FUTURE STATUS ONCE AGAIN DOMINATED THIS YEAR' S TRUSTEESHIP COUNCIL CONSIDERATION OF TTPI, COUNCIL MEMBERS, INCLUDING USSR, TOOK MUCH LESS CRITICAL APPROACH TO CONDUCT OF STATUS NEGOTIATIONS,

MICRONESIAN STATUS OPTIONS AND SEPARATE STATUS FOR MARIANAS THAN WE HAD ANTICIPATED. AUSTRALIA, FRANCE AND UK ALL CONSULTED CLOSELY WITH US DELEGATION DURING SESSION AND EITHER REFRAINED FROM ENDORSING OR EXPLICITLY REPUDIATED MOST TROUBLE-SOME RECOMMENDATIONS IN UN VISITING MISSION REPORT (E. G. HALTING OF NEGOTIATIONS WITH MARIANAS).

2. SEPARATE NEGOTIATIONS WITH MARIANAS PROVED TO BE MOST CONTROVERSIAL ISSUE. UK (HINCHCLIFFE) AND AUSTRALIAN (ASHWIN) REPS BOTH URGED TC TO TAKE ACCOUNT OF " REALITIES", INCLUDING DESIRES OF MARIANAS PEOPLE THEMSELVES, AND NOTED IN DEBATE THAT UNVM RECOMMENDATIONS ON THIS SUBJECT DID NOT NECESSARILY REFLECT POSITIONS OF THEIR GOVERNMENTS. FRENCH DELEGATES (DELATAILLADE AND TUROT), NEW TO TC, RELATIVELY UNINFORMED ABOUT TTPI AND APPARENTLY PREOCCUPIED BY POSSIBLE IMPLICATIONS OF THEIR POSITION IN TC ON FRENCH NEGOTIATIONS WITH COMORO ISLANDS, SOMEWHAT MORE HESITANT ABOUT RECOGNIZING SEPARATE MARIANAS STATUS AS FAIT ACCOMPLI. FRENCH INSISTED THROUGHOUT DEBATE THAT COUNCIL EXPRESS HOPE THAT SOMEHOW UNIFICATION OF MICRONESIA COULD BE ACHIEVED IN FUTURE. AS IN PAST, USSR ATTACKED SEPARATE STATUS FOR MARIANAS AS ENCOURAGING " DISMEMBERMENT" OF TTPI IN CONTRAVENTION OF UN CHARTER AND TRUSTEESHIP AGREEMENT. NEVERTHELESS, USSR DELEGATE NEKLESSA (AMB. ISSRAELYN NEVER APPEARED AT TC SESSION) ADOPTED UNUSUALLY MILD TONE, WHICH OTHER DELEGATES IMMEDIATELY ATTRIBUTED TO " SPIRIT" OF WASHINGTON SUMMIT", AND AVOIDED ATTACKS ON US MOTIVATIONS IN TTPI WHICH MIGHT HAVE PROVOKED US INTO EXERCISING RIGHT OF REPLY (AS WE DID ON TWO OCCASIONS IN TC LAST YEAR). AS NOTED IN REFTTEL, SOVIETS, WHILE VOTING AGAINST FUTURE STATUS SECTION OF TC' S ANNUAL REPORT TO SECURITY COUNCIL ON TTPI, ABSTAINED ON REPORT AS A WHOLE.

3. THE TC' S ANNUAL REPORT ON TTPI (T/L.1183) - POUCHED TO ADDRESSEES - REPRESENTS LESS THAN COMPLETE ENDORSEMENT OF US ADMINISTRATION OF TERRITORY AND CONTAINS IN FUTURE STATUS SECTION SOME AMBIGUOUS REFERENCES WHICH MAY BE INTERPRETED AS CRITICISM OF US CONDUCT OF NEGOTIATIONS. NEVERTHELESS, GIVEN NATURE OF CONFIDENTIAL

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DRAFTING COMMITTEE AND UNUSUALLY ADVERSE CONDITIONS UNDER WHICH IT FORCED TO WORK THIS YEAR, WE BELIEVE WE SUCCEEDED IN MODIFYING OR DELETING MOST OBJECTIONABLE COMMENTS.

4. DRAFTING COMMITTEE COMPOSED OF FRENCH AND AUSTRALIANS DID NOT MEET UNTIL TWO DAYS BEFORE END OF TC SESSION BECAUSE OF UN SECRETARIAT DELAY IN PROCESSING DOCUMENTS AND WAS THEN UNDER INSTRUCTIONS TO PRODUCE REPORT WITHIN 24 HOURS. FRENCH PREPARED FIRST DRAFT OF POLITICAL STATUS CHAPTER AND ONCE AGAIN APPEARED OBSESSED BY DESIRE TO DEMONSTRATE THEIR COMMITMENT TO UNITY OF DEPENDENT TERRITORIES. IN SOMETIMES HEATED GIVE AND TAKE IN DRAFTING COMMITTEE (IN WHICH MISOFF PARTICIPATED), FRENCH INSISTED THAT THEY COULD NOT GO ON RECORD AS FAVORING SEPARATE STATUS FOR MARIANAS AND AT SAME TIME RESIST SEPARATIST MOVEMENTS IN

COMOROS. THEY ALSO WORRIED THAT IF THEY ASSOCIATED THEMSELVES TOO CLOSELY WITH REPORT CONTAINING NO CRITICISM OF TTPi ADMINISTRATION, THEY WOULD BE SUBJECT TO SEVERE CRITICISM IN UNGA' S 4 TH COMMITTEE THIS FALL (WHERE COMOROS WILL UNDOUBTEDLY BE DEBATED).

5. AT INSISTENCE OF MISOFF, WHO RECEIVED CONSIDERABLE SUPPORT FROM AUSTRALIANS, FRENCH FINALLY AGREED TO SUBSTANTIAL ALTERATIONS IN THEIR DRAFT. PERHAPS MOST IMPORTANT CONSESSION WAS MODIFICATION OF SENTENCE ON SEPARATE STATUS TALKS. IT ORIGINALLY READ, " THE COUNCIL, RECALLING ITS PREVIOUS RECOMMENDATIONS ON THE UNITY OF THE TERRITORY, DEPLORES THAT SEPARATE NEGOTIATIONS ON THE STATUS OF THE MARIANAS ISLANDS ARE UNDERWAY." AND WAS CHANGED TO READ, " WHILE ACKNOWLEDGING THE EXISTENCE OF STRONG SEPARATIST TRENDS IN MARIANA ISLANDS DISTRICT, THE COUNCIL RECALLS ITS EARLIER RECOMMENDATIONS CONCERNING THE UNITY OF THE TERRITORY AND REGRETS THAT THE SITUATION SHOULD HAVE DEVELOPED TO A POINT WHERE MARIANA ISLANDS DISTRICT MIGHT HAVE A DIFFERENT POLITICAL STATUS FROM THAT OF THE REST OF THE TERRITORY." WE ALSO SUCCEEDED IN BALANCING FRENCH INSISTENCE ON PHRASEOLOGY RAISING POSSIBILITY OF MARIANAS REJOINING MICRONESIA WITH " HOPE" THAT MARIANAS WILL MAINTAIN AS CLOSE LINKS AS POSSIBLE WITH TERRITORIES REMAINING IN MICRONESIA (THEREBY SECURING TC' S TACIT ACCEPTANCE OF REALITY OF FUTURE SEPARATION). FRENCH ALSO AGREED TO ELIMINATE TOTALLY FROM THEIR DRAFT SENTENCE IMPLYING THAT US RESPONSIBLE FOR SUSPENSION OF TALKS WITH CONGRESS OF MICRONESIA JFSC LAST SEPTEMBER AND TO REPHRASE PARAGRAPH SO

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AS TO EMPHASIZE RECENT AGREEMENT TO RESUME TALKS IN LATE SUMMER.

6. US REP' S FORTHRIGHT OPENING STATEMENT THAT USG HAD NEVER REFUSED TO DISCUSS INDEPENDENCE WITH MICRONESIANS AS WELL AS OUR FREQUENT REFERENCE TO SEM. SALII' S COMMENTS THAT NEGOTIATING INDEPENDENCE NOW WAS PREMATURE HELPED TO PUT THIS ISSUE TO REST EARLY IN SESSION. TC REPORT ON THIS ISSUE MERELY TAKES NOT OF CONFLICTING STATEMENTS ON THIS SUBJECT. BY US REP AND SPECIAL ADVISOR AMARAICH AND MAKES NO RECOMMENDATION.

7. ACTION REQUESTED: WE RECOMMEND THAT DEPT AUTHORIZE OUR EMBASSIES IN LONDON AND CANBERRA TO EXPRESS OUR GREAT APPRECIATION OF VERY HELPFUL ROLE PLAYED BY BRITISH AND AUSTRALIAN DELEGATIONS IN THIS YEAR' S TRUSTEESHIP COUNCIL. WE BELIEVE IT WOULD ALSO BE WISE TO EXPRESS IN SOMEWHAT MORE MUTED FASION OUR APPRECIATION OF FRENCH DELEGATE DELATAILLADE' S CONDUCT AS PRESIDENT OF TC AND OF FRENCH WILLINGNESS TO ACCOMMODATE THEMSELVES TO OUR NEEDS WITH REGARD TO MICRONESIA IN LIGHT OF THEIR CONCERNS OVER COMOROS.

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